# **Onsite Sewage Facility Panel**

Findings from Local Government and Licensee Surveys

**Dr Janet Cumming** 

Panel Chair



#### Outline

- Background to Onsite Panel
- The Surveys
  - Local Government
  - Licensees
- Consultation
- What's next?



#### The OSTP – who and what is it?

The On-site Sewage Treatment Panel (the Panel) was established by the Service Trades Council (the Council) on 8 August 2019 to investigate concerns relating to on-site sewage management in Queensland, including:

Public health and safety risks

Licensing requirements

Training and qualifications

Public knowledge of maintenance requirements; and

Regulation of the industry.

#### Members

Queensland Health, the Department of Energy and Public Works (DEPW), Seqwater, local governments, Master Plumbers' Association of Queensland and TAFE Queensland, specialists and academics in the field of on-site sewage management and research

#### What the Panel did

- Literature Review
- Examined the roles of state departments, local governments, national and state organisations
- Workshops (internal)
- Surveys
  - Local Government
  - Licensees
- Public Consultation
- Report to the Council



#### The literature Review

- Several studies on the performance of OSFs conducted in SEQ the early 2000s, fizzling out after about 2010
- None in rural or regional Queensland (Noosa Shire)
- A splattering of others around Australia, particularly Victoria and Western Australia
- Several studies from USA on health impacts from drinking water wells contaminated by onsite wastewater
- Many studies from USA and Europe on health impacts from contamination of recreational water by wastewater

## Government Reports

- Victorian Auditor General's Office (2006, 2018)
  - Sewer Backlog Program
- Sydney Catchment Authority
- Seqwater
- Gold Coast City Council
- Noosa Shire Council
- USEPA
- Ireland



# Regulation

- Qld State Departments that have a direct or indirect role in OSFs
  - Dept of Energy and Public Works
  - QBCC
  - Dept of Environment and Science
  - Dept of Regional Development, Manufacturing and Water
  - Dept of Infrastructure, Local Government and Planning
  - Department of Employment, Small Business and Training
  - Queensland Health and Hospital Services
- Organisations
  - Standards Australia,
  - Australian Building Codes Board
- Local Government
  - Planning, Building, Plumbing
  - Environmental Health, Water Services



#### AS/NZS 1547:2012

On-site domestic wastewater management

Available format(s): Hardcopy, PDF 1 User, PDF 3 Users, PDF 9 Users

# Process

Anecdote Evidence Solution Workshop



GOBAT



### Workshop results:

- Categorised the problems into these areas:
  - Performance
  - Location
  - Licencing
  - Design
  - Households
- Notice what is missing from this list!
- This formed the basis for the survey questions and the formulation of recommendations

### The Local Government Survey

- Sent to all 77 Local Governments by QBCC
- 41 responses from 34 local governments
  - 5 responded twice
  - 1 responded 3 times
  - Multiple responses were from different sections of local government for example one from plumbing and one from building. We had one response from Environmental Health
  - Multiple responses were not always consistent

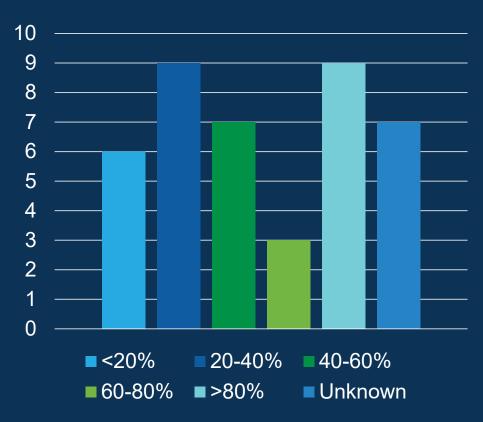


# Local Government Record Keeping

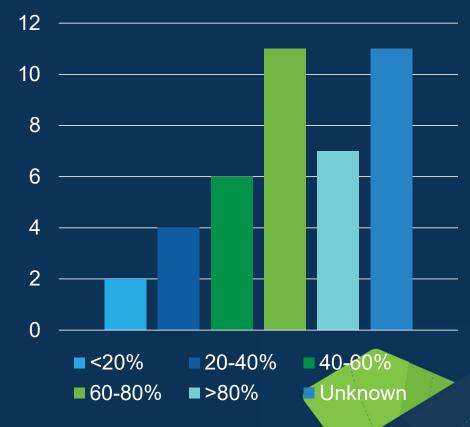
First questions were about their record keeping

- 29 had electronic database of OSFs, 3 had hardcopy and 9 had systems under development or included AWTS only
- 25 said database included current compliance status, and 16 included compliance history
- 23 almost always inspect new installations and 10 both inspect and accept Form 8
- Only 7 did audits, 12 did site inspections, 3 did compliance checks only after complaints

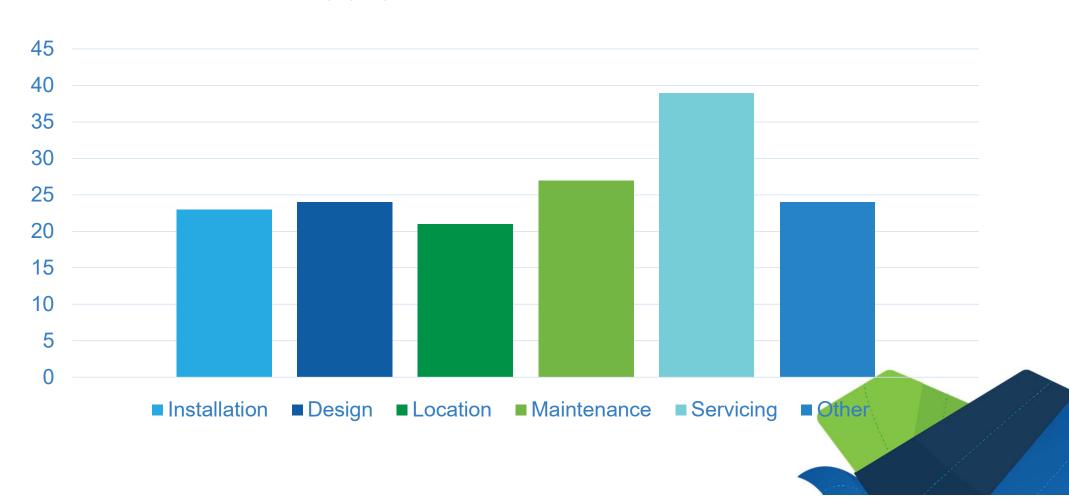
Approximately how many on-site sewage facilities installed in your local government area involve a conventional septic system?



Approximately how many on-site sewage facilities in your local government area are compliant (performing in line with Australian Standards)?



# What are the key areas that need improvement? (choose all that apply)



## Local Government -Impacts

- 8 said there were confirmed cases of OSFs impacting water sources in their jurisdiction but 17 didn't know
- Only 12 said they undertook water quality testing although 33 said there was both primary and secondary recreational activity in their area (3 said secondary only)
- 9 had undertaken upgrades to their water treatment plants to manage contaminated or degraded water quality



#### LG on Licensees

- Most thought that training for design, install and maintain were somewhat or very adequate
- "Please provide more details about any changes you would recommend to the current training and qualification requirements."
  - Usual demarcation comments
  - Revalidation requirements similar to backflow
  - Continuing Professional Development
  - Design was the area most often mentioned
  - More thorough servicing



#### LG on Households

- Almost all (87%) thought that owners and occupiers didn't have enough education on how to maintain their OSF
- "What information do you think is important for owners and occupiers to know about maintaining on-site sewage facilities?"
  - Chemical use and other disposal issues
  - Maintenance schedules
  - Protection and maintenance of Land Application Areas
- Tenants were subject of particular opprobrium in both surveys and the consultation
- Homework: Check the PDA on responsibilities of owners vs occupiers. (Section 70). Also Schedule 5 of the PDR and Section 3.8 of AS 1547

## Licensee Survey

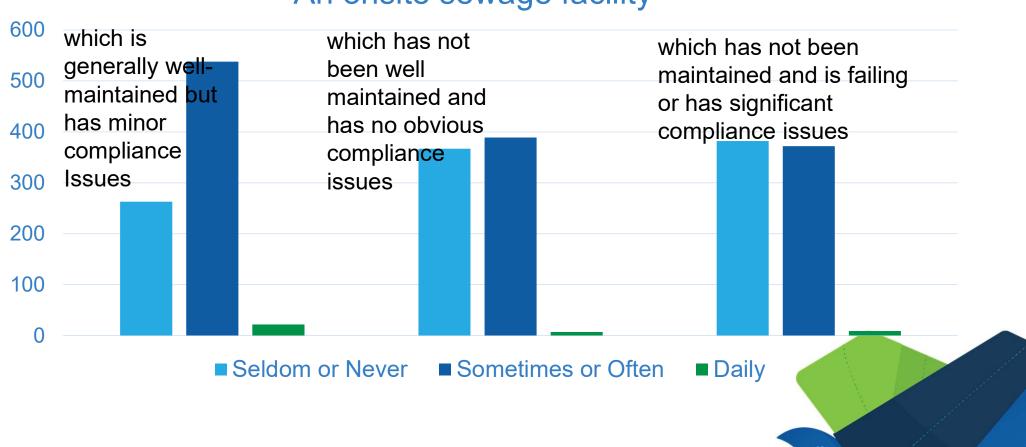
- Distributed to all occupational and contractor licensees with a relevant licence
- 1061 signed on to respond, and answered the first questions on the type of licences they hold
- Only 763 answered the second question on their work on OSFs, 126 saying they never design, install, service or maintain any OSFs
- 80 said they never come across an OSF that is non-compliant, not well maintained or failing (includes 52 of the 126 'nevers' above)
- There was another significant drop out rate after this question. Only
  9 of the 126 answered any subsequent questions

Licence Class	Number	Percent
Drainer	37	3.5
<b>Plumber and Drainer</b>	896	84.4
Provisional Plumber and Drainer	52	4.9
<b>Provisional Drainer</b>	4	0.4
Restricted Drainer (maintain only)	50	4.7
Restricted Drainer (install and maintain)	22	2.1
Total	1026	100
Contractors Licence	591	55.7
Endorsement for OSF (maint)	328	30.9

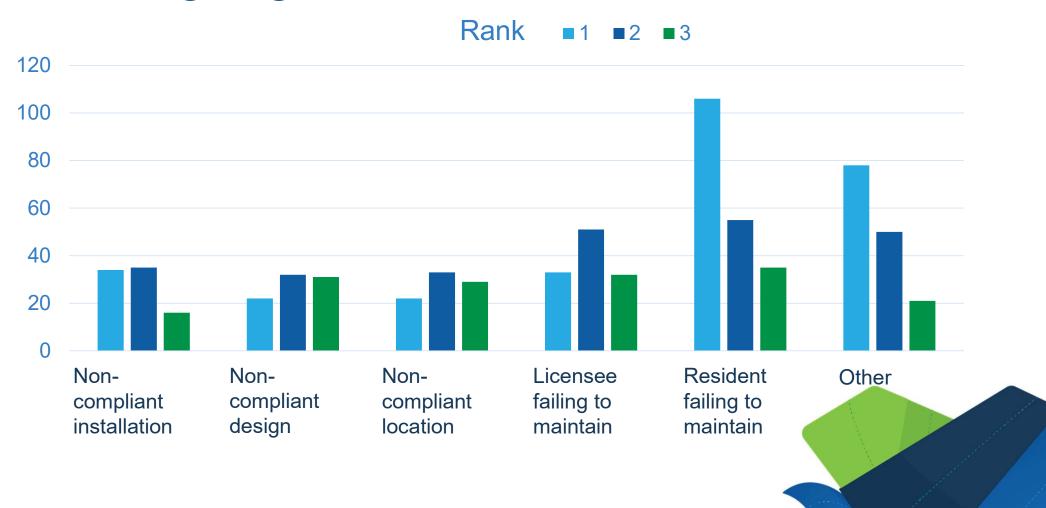
Region	Only	Regions including
SEQ	540	634
Wide Bay Burnett	63	107
<b>Darling Downs and South</b>	52	107
West		
<b>Central Queensland</b>	48	97
North Queensland	40	178
Far North Queensland	67	119
<b>Central West Queensland</b>	3	32
Mackay, Isaac,	25	73
Whitsunday		
Total	838	1347
No region	107	

# In your work, how frequently do you come across the following situations?

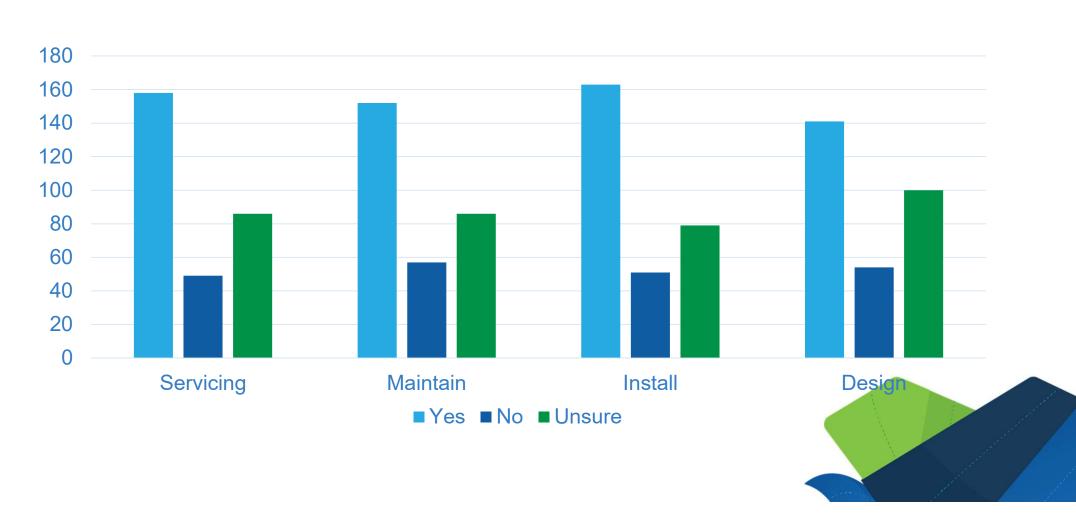
#### An onsite sewage facility –



# Ranking Significant Issues



Do you believe that the current training and qualifications for the following types of on-site sewage facility work are adequate?

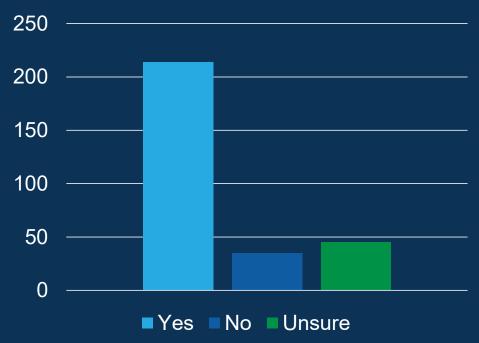


Do you believe that the experience requirements for the following types of on-site sewage facility licences are adequate?

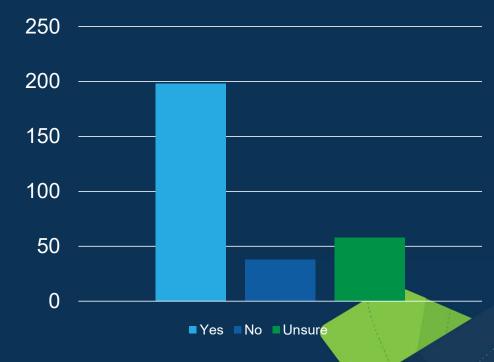


Do you believe that the current standards, including Australian Standards and the Queensland Plumbing and Wastewater Code (QPW Code) for onsite sewage facilities are adequate?





# **Queensland Plumbing and Wastewater Code**



# General Responses to Consultation

- It would be good to have consistency across the State.
- Local Governments need to be able to respond to local situations
- Sewers also leak
- Small LGs, rural properties
- What's it going to cost?
- Who is going to do it?
- It's not us, it's them
- THAT dispute



#### Where to next?

- Recommendations and draft report have been presented to STC
- One recommendation is waiting on clarification from EPW
- Final edits of the draft document are being done
- Recommendations and report will be provided to the Minister for Public Works and Procurement
  - Minister can refer matters not in his portfolio to relevant Ministers
  - Minister can refer matters within his portfolio to the appropriate area in EPW/QBCC for further discussion
- Not all recommendations require policy or legislative change and can be implemented at departmental/local government level

# Acknowledgements

- STC for the opportunity to contribute to this work
- All the panel members for their generous contributions of time and expertise
- QBCC for the Secretariat, and particularly Hannah and Liz for their work, support and patience
- The people who generously responded to the surveys and consultation both online and in written contributions
- And in anticipation everyone at State and Local Government who will carry this work through to completion

# Thank You

